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## Before the FEDERAL COMMUNICATIONS COMMISSION Washington, D.C. 20554

In the Matter of

Grandfathered Short-Spaced FM Stations

) MM Docket No. 96-120 ) RM-7651

The Commission To:

COMMENTS

FEDERAL COMMENTS

Media-Com, Inc. ("Media-Com"), licensee of WNIA COMMENTS

OF SECRETARY COMMENTS

OF SECRETARY COMMENTS Kent, Ohio, hereby respectfully submits its comments in response to the Commission's Notice of Proposed Rule Making ("NRPM"), MM Docket No. 96-120, FCC 96-236 (released June 14, 1996). For the reasons set forth below, Media-Com supports the Commission's proposal to eliminate second- and thirdadjacent-channel protection criteria which currently restrict opportunities for "pre-1964 grandfathered short-spaced stations" (hereafter referred to as "grandfathered stations") to improve service.

In support hereof, the following is shown:

Media-Com is the licensee of Class A FM Station 1. WNIR, 100.1 MHz, Kent, Ohio. WNIR has provided FM service to the public since 1962 (formerly under the call sign WKNT), and has been under Media-Com's ownership for several decades. As WNIR is a grandfathered station, Media-Com is vitally interested in this proceeding.

> No. of Copies rec'd ISTABODE

- 2. WNIR is grandfathered for short-spacing to third-adjacent channel Class B stations WGAR-FM, 99.5 MHz, Cleveland, Ohio, and WMMS, 100.7 MHz, Cleveland, Ohio, as a result of rule changes adopted in Docket 14185. First Report and Order, 33 FCC 309, 335-336 (1962); Fourth Report and Order ("Grandfather Order"), 40 FCC 868 (1964). WNIR's transmitter site is 44.22 km. from WGAR-FM and 38.20 km. from WMMS<sup>1</sup>, whereas the rules presently require minimum spacings of no less than 65 km<sup>2</sup>.
- 3. WNIR is located inside the 1 mV/m contour of third-adjacent-channel stations WGAR-FM and WMMS<sup>3</sup>. The Grandfather Order adopted rules which generally prohibit a grandfathered station from any modification which would extend its 1 mV/m contour toward a short-spaced station. However, the Grandfather Order exempted grandfathered stations from compliance with the spacing requirements to second- and third-adjacent channel stations. Later, when the Commission eliminated this exemption, Second Report and Order ("Modification Order"), MM Docket 86-144, 2 FCC Rcd 5693

<sup>1/</sup>See Engineering Statement attached hereto as Exhibit A.

<sup>2/</sup>Rule Section 73.207.

<sup>&</sup>lt;sup>y</sup>See Exhibit A hereto.

(1987), WNIR was frozen at its existing facilities. Under current Rule Section 73.213(a):

[Grandfathered pre-1964 short-spaced stations] may be modified or relocated provided that the predicted distance to the 1 mV/m field strength contour is not extended toward the 1 mV/m field strength contour of any short-spaced station.
[Underlining added].

As WNIR is encompassed within the 1 mV/m contour of two short-spaced third-adjacent-channel stations, WNIR is absolutely barred from making any modification which would extend its 1 mV/m contour in any direction. WNIR is thus precluded from any modification which would achieve a net service increase, and from any site change absent directionalization or power reduction.

- 4. The second- and third-adjacent channel restrictions on grandfathered stations has not served the public interest. As a result of those restrictions, grandfathered stations have not only been foreclosed from implementing service improvements, but in some cases have been stymied from maintaining existing service levels under changing conditions.
- 5. The experiences of WNIR provide an example of how the second- and third-adjacent channel protection requirements have worked to the detriment of the listening public. A profound loss of WNIR service resulted from the commencement of service of a nearby co-channel station (hereafter

referred to as "the drop-in station") pursuant to BC Docket No. 80-90<sup>4</sup>/. The drop-in station overpowers WNIR's signal in areas where WNIR previously was received. At Exhibit B hereto are examples of unsolicited letters received shortly after the drop-in station commenced operation, from WNIR listeners who could no longer receive an adequate WNIR signal. Exhibit C is an example of a recent letter reflecting the continuing problem. Some of these letters are from listeners within WNIR's predicted 1 mV/m service contour. Indeed, some of these letters are from listeners within WNIR's 3.16 mV/m "principal community" contour! All of these letters are from listeners within WNIR's Arbitron Metro or TSA<sup>5</sup>/. As a result of WNIR's third-adjacent-channel obligations, WNIR cannot take steps to restore service to these former listeners.

Implementation of BC Docket No. 80-90 to Increase the Availability of FM Broadcast Assignments, 100 FCC 2d 1332 (1985).

The Arbitron Company defines its survey markets by geographic area. WNIR is in an Arbitron "Metro" area comprised of Summit and Portage Counties. WNIR is in a Arbitron "TSA," or "Total Survey Area," comprised of Summit, Portage, Stark, Wayne, Medina, Ashland, Holmes and Tuscarawas Counties. The Commission has officially recognized the usefulness of statistical reports prepared by The Arbitron Company. See e.g. Revision of Radio Rules, 7 FCC Rcd 6387, 6397 (1992) ("... audience share is best measured with reference to Arbitron or similar independent survey information.")

- 6. This result is irreconcilable with long-standing case precedent which recognizes that the public interest is harmed when listeners "with a legitimate expectation of continued service, ... suddenly find that they no longer have access to 'the signal of an operating station that can be accessed today simply by turning on a ... radio set.'"

  Eatonton and Sandy Springs, Georgia, 6 FCC Rcd 6580, 6586

  (M.M.Bur., 1991), quoting Modification of FM and TV Authorizations to Specify a New Community of License, 5 FCC Rcd 7094, 7097 (1990).
- 7. WNIR likewise has been blocked by its third-adjacent-channel obligations from attempting to overcome service degradation resulting from local terrain obstacles, which cause shadowing of WNIR's signal, see Exhibit A hereto, and ducting problems caused by atmospheric conditions. See e.g. Exhibit D hereto, "Air takes FM stations out of area, Ducting alters radio audiences," The Akron Beacon Journal, July 1987.
- 8. WNIR's third-adjacent-channel obligations have also blocked WNIR from implementing needed service improvements. For example, WNIR has been unable to respond to local population shifts and freeway construction, which have changed local service needs. Indeed, WNIR is unable to effectively serve even some listeners within its 3.16 mV/m contour with its present coverage. See para. 5, supra. Needless to say,

WNIR has been prevented from implementing the 6 kW ERP found to best serve the public interest in MM Docket 88-375.

Amendment of Part 73 to Increase the Maximum Transmitting Power for Class A Stations, 4 FCC Rcd 6375 (1989), recongranted in part, 6 FCC Rcd 3417 (1991)6/.

Hida alda ....

9. The impact of the third-adjacent-channel restrictions has been particularly detrimental to the public in the instant case, in view of the unique service WNIR provides in the area. WNIR is the only FM radio station in Northeastern Ohio that provides a 24-hour news-talk-information format. Of particular importance to the area has been WNIR's Emergency Broadcast System (EBS) participation, weather crisis coverage, and role as a coordinator with local sheriffs' offices and police departments, and the Red Cross, during such emergencies as train derailments, blizzards, and safety evacuations. See Exhibit F hereto. WNIR's inability to

WNIR submitted comments in MM Docket No. 88-375 urging adoption of an across-the-board power increase for Class A FM stations to 6 kW regardless of spacing considerations, which was not adopted. WNIR's comments expressed concern that a policy permitting only some Class A stations to increase to 6 kW would detrimentally impact the coverage of those Class A stations remaining locked at 3 kW, which ultimately came to pass. A copy of those comments are attached hereto as Exhibit E.

UThe attached January 29, 1996 letter to WNIR from the Officer of the Commissioners, Portage County, particularly emphasizes the area-wide public need for local news and information in WNIR's TSA. The letter addresses an incident where gasoline was inadvertently mixed with kerosene at a local service station,

make modifications to address the service losses described above has severely reduced the extent of local information available in affected areas.

10. Based on these experiences, WNIR urges the Commission to delete the current second- and third-adjacent protection requirements as applied to grandfathered stations. The public interest will benefit by restoring to grandfathered stations the flexibility to implement modifications needed to best serve radio listeners.

WHEREFORE, the premises considered, Media-Com, Inc., respectfully requests the Commission to amend its rules in conformity with the NPRM.

Respectfully submitted,

MEDIA-COM, INC.

D17

William B. Klaus Vice President

MEDIA-COM, INC. P.O. Box 2170 Akron, Ohio 44309-2170 (216) 673-2323

Dated: 7/18/

resulting in an immediate and potentially lethal crisis. Commissioner Keiper praised WNIR's service as saving lives of residents in the Metro as well as <u>surrounding counties</u> who travelled into the Metro to purchase what was subsequently found to be tainted fuel.

A

## ENGINEERING STATEMENT

IN SUPPORT OF COMMENTS

**MM DOCKET 96-120** 

Media-Com, Inc. Kent, OH

July 16, 1996

Prepared for: Mr. William Klaus

Media-Com, Inc. P. O. Box 2170

Akron. OH 44309-2170

CARL E. SMITH CONSULTING ENGINEERS

## **ENGINEERING AFFIDAVIT**

State of Ohio	)	
	)	SS
County of Summit	)	

Roy P. Stype, III, being duly sworn deposes and states that he is a graduate Electrical Engineer, a qualified and experienced Communications Consulting Engineer whose works are a matter of record with the Federal Communications Commission and that he is a member of the Firm of "Carl E. Smith Consulting Engineers" located at 2324 North Cleveland-Massillon Road in the Township of Bath, County of Summit, State of Ohio, and that the Firm has been retained by Media-Com, Inc., to prepare the attached "Engineering Statement In Support Of Comments - MM Docket 96-120."

The deponent states that the Exhibit was prepared by him or under his direction and is true of his own knowledge, except as to statements made on information and belief and as to such statements, he believes them to be true.

Roy P Stype, III

Subscribed and sworn to before me on July 16, 1996.

Notary Public

SHERI LYNN KURTZ, Notery Public Residence - Summit County State Wide Jurisdiction, Ohio My Commission Expires June 14, 2000

/SEAL/

## **ENGINEERING STATEMENT**

This engineering statement is prepared on behalf of Media-Com, Inc., licensee of Radio Station WNIR(FM) - Kent, Ohio. in support of comments in MM Docket 96-120, which proposes to modify the protection requirements between pre-1964 grandfathered short spaced stations, as outlined in Section 73.213(a) of the FCC Rules. WNIR, which operates on FM Channel 261A, has pre-1964 grandfathered short spacings to two other FM stations:

WGAR-FM Cleveland, OH Channel 258B WMMS Cleveland, OH Channel 264B

Section 73.207 of the FCC Rules requires a spacing of 69 kilometers between WNIR and both WGAR-FM and WMMS. The actual spacing from WNIR to WGAR-FM is only 42.22 kilometers, however, while that to WMMS is only 38.20 kilometers, resulting in the WNIR transmitter site being located within the 1 mV/m contour of both of these short spaced third adjacent channel stations. As a result of these short spacings, Section 73.213(a) of the FCC Rules presently precludes any modifications to the WNIR operating facilities which would extend its 1 mV/m contour beyond its present location in any direction. This restriction precludes WNIR from taking advantage of the higher power authorized for Class A stations in MM Docket 88-375 and also severely limits the ability to relocate the WNIR transmitter site without having to resort to the use of a directional antenna or a significant reduction in the station's operating facilities.

This restriction has needlessly impeded the ability of WNIR to respond to increased congestion and interference in the FM band which has resulted in a degradation of the WNIR service to the public. In particular, the addition of a new 6 kilowatt Class A station on a first adjacent channel has resulted in interference in areas where

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WNIR formerly provided adequate service. As a result of localized terrain conditions, this interference occurs at some locations within the WNIR 3.16 mV/m city grade contour. Similar interference also occurs under inversion conditions, which are common in this area during certain times of the year, from a Class B station in Pennsylvania, which also operates on a first adjacent channel. As noted above, however, the short spacings to WGAR-FM and WMMS preclude WNIR from taking any steps to overcome this interference under the present FCC Rules.

The Notice Of Proposed Rulemaking in MM Docket 96-120 has proposed to make several modifications to the restrictions imposed on pre-1964 grandfathered short spaced stations by Section 73.213(a) of the FCC Rules. Among the proposed changes is the elimination of the restrictions presently imposed by this rule section on pre-1964 grandfathered short spacings on second and third adjacent channels. The adoption of this proposal would permit WNIR to improve its operating facilities up to the maximum permitted for a Class A station, which should permit the recovery of a portion of the service area which was lost to new stations which are able to operate with maximum Class A facilities, as well as making the WNIR signal less susceptible to interference during inversion conditions. This could be accomplished with very little, if any, interference impact to WGAR-FM and WMMS. Due to the third adjacent channel relationship to these short spaced stations, any additional interference which might result to these stations from such an increase in facilities by WNIR would be limited to an extremely small area in the immediate vicinity of the WNIR transmitter site. The actual extent of this interference would be a function of the quality of the receiver involved. On higher quality receivers with good selectivity, it appears unlikely that any perceptible interference to either of these short spaced stations would occur, even if WNIR

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were to operate with maximum Class A facilities. This potential for a slight increase in interference is more than outweighed by the improvements in interference free service for WNIR which would be possible if the restrictions on pre-1964 grandfathered short spaced stations on second and third adjacent channels are relaxed as proposed in this proceeding.

In summary, the proposal to relax the present restrictions imposed on pre-1964 grandfathered short spaced stations on second and third adjacent channels will serve the public interest by providing stations in similar situations to that of WNIR the flexibility to modify and/or improve their operating facilities to overcome interference problems which have occurred as a result of increasing congestion in the FM band. Because of the nature of interference between second and third adjacent channel stations, this can be accomplished with very little potential for increased interference to the short spaced stations.

CARLE SMITH CONCULTING ENGINEERS

May 4, 1990 (1) our Sir. WAIR is really being invaded in this area at love don't like it! We have listened to the WMIR, Station for years and like Howie I for Ind the dating phow. We need the talk shows over the media. Please can't The ICC do any thing about this invasion People should be able to invasion. voice themselves in these times and pushere can this be -other than on WAIR-Sincerely Hamiets The fabert H. Amiets

Wines & and Roses FLORIST End GIFT SHOPPE 290 West Ave. Suite I, Tallmadge, Ohio 44278 (216) 633-1144 May 4, 1990 2449 J.R. 59 Hent, Ohio 44240 Dear Mr. Klaus: Here we are at Mini & Rases Houit dang aur evock, aur radio is on I. N. D. R. 24 hours a day, and here lettly me cannot hear you, come of same chillbelly station interfering on It N. D. R. So something about this setuation, or report it to the F.C.C. Thank you me love your

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Mr. Bill Klaus General Manager WNIR RADIO

Dear Sir:

For several years [ have listened to your station and I do enjoy it. I work north of Canton and I listen all day at work.

Much to my chagrin, as soon as I reach 30th Street in Canton, there is interference (almost constant) from a radio station south of Canton. Since I live about a mile south of 30th Street, I am unable to hear your station.

Needless to say, I am very upset, annoyed, provoked, disappointed, and unhappy about this. I hope there is something you can do to remedy this situation. I'm sure I am only one of many ir Canton who are unable to hear your station.

Thank you for your consideration.

Sincerely,

PW. Ruhards

Mrs. R. W. Richards 1252 Perkins Ave. N.W. Canton, Ohio 44703 May 8, 1990

Mr. William Klaus WNIR P. O. Box 2170 Akron, OH 44309

Dear Mr. Klaus,

My husband and I enjoy listening to your radio station most of the day and find it very entertaining. However; some days the reception doesn't come in as clear as we would like it. I understand that weather does have a great deal to do with the reception, especially when it is raining or mostly cloudly. Sometimes we get interference from another radio station, a country/western one.

If there is anything you could do to correct this problem, we would very much appreciate it.

As I have stated, we not only enjoy listening to your station finding it quite entertaining but also most informative.

Thank you for whatever help you can give at this time.

Sincerely,

Mrs. William Young

- Mrs. William young

MR. WILLIAM YOUNG JR. 413 NETHERWOOD AV. NW. CANTON, OH. 44708

5/22/90

Hear Mr. Klaus I om a long time listener to your rodio station WNIR. The lost few weeks a have been unable to teene it in a lui in the north West section of Conton, Ohio. I do hope this is a temporary problem os a com just lost without WNIR and especially A oui relo sems lete an old friend to me I like music let do not went to hear it all day long and that is about all that is on other stations. Your station is so unformation and I really mess that. I do chopse the problem can be Solved and a com leston again to my piends at WN, R. Direcely, 1609 Ox Jose N. W Conton Ohio 44703

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To! Bill Klause

Berry Hots area, between Canton and massillon.

by the station in bricksville.

Trust you can remedy

this situation to regim your

vost andvance in this

for many years.

WAYNE WILHELM
1400-ELWOOD S.W.
CANTON OHIO
44710

may 7, 1990

MNIR WNIR Boy 2170 ahrm, Ohia 44309

Dear me Klaus. For several years I have enjoyed WNIR. I be in navarre. Ohis but have lestered While shopping both in Mossellon \* Beldon Vellage, Contonio Recortly your signed have seen blacked out about completele by a new station WTUZ. Though I wodowstond that station hosa night to be at ablituding 99.9 I do not like it ablituding WNIR 100.1 I do hoke something Con le done. Sincuels 4750 Shapler Church navarre, Chin 44662